AUGUST LATE ITEM

8.1.4. 12 The Esplanade – Renovations to Single House – Revised Plans

URBAN PLANNING

ATTACHMENT DETAILS

Attachment No	<u>Details</u>
Attachment 1 – Item refers	

Voting Requirement

Simple Majority

Subject Index

DB027B

Location / Property Index

12 The Esplanade, Peppermint Grove

Application Index

DA2019/00016

LPS No 4 Zoning

Residential - R10

Land Use

Residential

Lot Area

1597m²

Disclosure of any Interest

Nil.

Previous Items

Item considered at July Council meeting deferred

pending assessment of revised plans.

Applicant

Griffiths Architects

Owner

Theresa Lynn Smith

Responsible Officer

Mr. Ross Montgomery - Manager of Development Services

C

COUN	CIL ROLE		
	Advocacy	When Council advocates on its own behalf or on behalf of its community to another level of government / body / agency.	
	Executive	The substantial direction setting and oversight role of the Council eg. adopting plans and reports, accepting tenders, directing operations, setting and amending budgets.	
	Legislative	Includes adopting local laws, town planning schemes & policies.	
	Review	When Council reviews decisions made by Officers.	
\boxtimes	Quasi-Judicial	When Council determines an application / matter that directly	

affect a person's right and interests. The judicial character arises from the obligation to abide by the principles of natural justice. Examples of quasi-judicial authority include town planning applications, building licences, applications for other permits / licences (eg under Health Act, Dog Act or Local Laws) and other decisions that may be appealable to the State

Administrative Tribunal.

PURPOSE OF REPORT

Council is requested to consider the revised plans for 'Additions and Conservation Works' at 12 The Esplanade, Peppermint Grove.

SUMMARY AND KEY ISSUES

- Following pre-lodgement discussion with applicant, formal application lodged on June 13th 2019.
- Councillors had raised concerns about elements of the proposal (the proposed garage and second driveway) due to the impact on the streetscape and aspect to the heritage house. Some design revision occurred however the concerns remained and this advice was relayed to the applicant by private briefing following the July Agenda Briefing.
- A revised set of plans was submitted on July 19 after the agenda had closed. These
 revised plans were tabled by applicant at the July 23 Council Meeting. The applicant
 made a statement to the Council.
- Council deferred the item until officers could assess and report on the design revisions.
- The revised plans have redesigned the front wall, garage entrance, forecourt and second crossover. (Those elements of concern to Council)
- The proposed work to the house itself is unchanged in the plans and setbacks of the extension to the main house are consistent with the original submission.
- Previous assessment was that the development sought multiple variations to the Scheme and R Codes development standards and so whilst the proposal could not be assessed as 'deemed to comply'; a merit-based design principles assessment is required. That report examined the proposal as a total design solution.
- Areas requiring variation include the proposed garage which is mostly within the street setback (minimum 9 m LPS4) and is therefore non-compliant with Scheme. A second crossover is a matter not covered by the Scheme but is a matter at Council's discretion. The recently revised plan shows a second driveway of reduced width and as trafficable turf with left in/out access to the Esplanade.
- The redesign removes the 'brow' over the garage entry from the street to reduce street impact and lowers the front edge of the wall, replaced by open view railing.
- The revised design improves site lines to the house when viewed from the street.
- Officer recommendation for previous design was approval subject to conditions.
- This report describes the revisions in terms of the previous design and in terms of the issues raised by Council concerning streetscape and visual impacts.

LOCATION

12 The Esplanade, Peppermint Grove

BACKGROUND

The applicant has previously presented to Council Concept meeting on two occasions (08/03/2019 and 09/04/2019) with sketch drawings of the proposed works and justification for the changes proposed.

Councillors raised concern about the proposed works in the front setback area and the proposal for a second crossover. The applicant amended the design to respond to some of this advice prior to the lodgement of a formal planning application on June 13th 2019.

A report was prepared by the Shire which assessed on design principles and recommended approval and this was presented to the Agenda Briefing on July 9th. Councillors provided feedback which confirmed that whilst much of the proposal was considered acceptable several concerns remained about the development within the front setback area and the second crossover and driveway and impact on the streetscape.

Plans were further revised and submitted on July 19th and tabled by the applicant at the Ordinary Council Meeting on July 23. Council noted the revision of the plans and resolved to defer the application to allow sufficient time for officers to assess and report on the revised plans. The matter would be re-presented to the Council in August.

CONSULTATION

Adjoining property owners were advised on the 11th June 2019 and invited to view and comment on the plans. This consultation period closed on the 25th of June 2019 and no formal comment on the proposed development was received from those contacted. Revised plans do not give rise to additional impacts and so do not require further referral.

STRATEGIC IMPLICATIONS

There are no Strategic Plan implications evident at this time.

POLICY IMPLICATIONS

12 The Esplanade is included in the Shire Heritage List. The Municipal Heritage Inventory database records the property as a management category 1.

The proposal alters the built fabric the house and therefore, due regard needs to be given to Local Planning Policy LPP3, Heritage Places.

This provides that Council should be satisfied that:

- Significant heritage fabric is retained;
- Original front elevations and features are retained and/or restored;
- Intrusive finishes or elements that negatively impact on the heritage significance of the building are removed; and
- Work is either reversible in the future or does not compromise the heritage significance of the building.

In addition it proposes development within a reduced street setback and in this respect LPP2 addresses Carports, Garages and Minor Structures in the Street setback.

Specifically the policy states that:

"...Carports and garages should be sensitively located on lots so as to not hinder views to Heritage Listed properties. Council is able to refuse inappropriately sited carports and garages under Clause 67 (m) & (n) of the Deemed Provisions of the Planning and Development (Local Planning Scheme) Regulations 2017".

STATUTORY IMPLICATIONS

Local Planning Scheme No.4

The proposal complies with relevant Scheme provisions, Residential Design Codes and Scheme Policies with the exception of those outlined in the table below.

RESIDENTIAL DESIGN CODES

Acceptable Development/Performance Criteria		Assessment/Comment
1.	Front setback – 9m (Modified by Local Planning Scheme 4)	The proposed addition to the house protrudes into the front setback of the property by 1.5m so that the front setback is 7.5m. This creates 7.3m ² of floor area within the front setback area.
2.	Northern boundary setback – 1.8m for a 4m wall with major openings (Table 2b R-Codes).	Existing building is setback 1.43m from the property boundary and does not meet the deem-to-comply provisions of the R-Codes. The proposed plans intend to extend the building at the current setback distance in both directions creating one 10.6m wall and another 24m wall at the same setback distance as the original building.
3.	Garage access built up to lot boundary within 9m front setback area	The LPS 4 street setback is 9 metres. The garage is partly underground but nevertheless is almost entirely within the setback. Current set of garages is located at the rear of the property accessed by a long driveway.

FINANCIAL IMPLICATIONS

There are no financial implications evident at this time.

ENVIRONMENTAL IMPLICATIONS

There are no environmental implications at this time.

SOCIAL IMPLICATIONS

There are no social implications at this time.

OFFICER COMMENT

The previous report is attached. This additional comment may be considered additive to earlier assessment of the proposal in respect to the house and internal modifications.

This report addresses those elements of the redesign related to development within the front setback and street verge to assess their comparative merit against the previous design.

Assessment of the revised plans.

The revised plans were submitted in response to critique of the previous design in relation to the garage, the front garage wall and car-stand forecourt all located within the front setback.

These concerns were raised by Council at the July 9th Agenda Briefing Meeting. The applicant has revised the plans to make design improvements which address and improve upon the design to the extent possible whilst retaining a garage and forecourt within the front setback.

Design Revisions and assessment comment:-

 The entrance to the garage and the roof has now been setback from the property boundary by 2.4m, although this is still well within the 9m front setback area. The design revision to the garage roof-edge now sits lower to reduce the visual impact of when viewed from the Esplanade.

Further recess of the door from the line of the front boundary combines with a larger arc return of the retaining wall from the street. The redesign softens the south eastern edge to reduce the overall bulk of the garage when viewed the street. That edge is less obtrusive of the aspect and visual dialogue between the house and the street.

A perception of height is reduced by removing the bulk of the garage brow well back from the footpath. The redesign responds to the Council concern and is more sympathetic to the street aspect of the heritage building from the south east.

This revision is assessed to be a design improvement from the previous plans.

2. A revised second driveway crossover has raised the concern of Council. The concern was that this paved area would visually disrupt the expanse of the turf verge in what is a prominent and pleasant aspect to the Esplanade streetscape.

Although a second crossover remains in the revised design, the width has been decreased and now provides left in/out access only to the Esplanade. In addition the surface proposed for paving the crossover is trafficable turf which is a design gesture to visually continue a green appearance in respect to the current green aspect of the verge tot the Esplanade.

This revision goes some of the way towards addressing Council's concerns, both on visual impact although it will still possibly impact traffic management devices. A condition is recommended to seek traffic advice to inform the final design.

The narrowing of the crossover and restriction to left in/out is a further concession towards the concerns outlined to the applicant from Council.

The revision is considered to be a design improvement from the previous plan.

3. The front wall edge is now lower and has a revised profile which includes an open view aspect using iron railings.

This revision seeks to address the concerns about visual aspect between the façade of the heritage house and the street. The railing combined with the proposed pillow-cut limestone dressing to match the adjacent street boundary wall at 14 The Esplanade, would reduce the sheer height and starkness of a contemporary retaining wall. Planting beds are proposed along the top of the wall to reduce the sheer height of the plane adjacent to the footpath. There is already a limestone wall of equivalent height along much of the street boundary; this revision recognises and makes concession to the concerns expressed by Council. The manner of stone dressing, the reduction in stone height, introduction of planting and replacement with an iron railing as an open-view element are a reasonable and preferable finish for the boundary wall – one which will improve the street aspect from the previous set of plans.

This revision is considered to be a design improvement from the previous plan.

4. The trafficable roof/forecourt of the garage remains in the revised plans, but has been reduced in scale and changed in layout to locate vehicles back from the edge. Planting areas are proposed in the edge of the wall to soften the street appearance. Although it is likely that any vehicles left parked in the front setback area will be visible from the street, and that may interrupt view to the house façade; neither the Policy LPP2 or the Scheme (LPS4) provide that vehicles cannot be parked in the front

setback area. There are numerous heritage listed houses within the Shire where residents park within the front setback on driveways or forecourts. This principle should be applied consistently in this instance, and given the concessions made by the redesign to introduce landscaping the revision is assessed to be a superior design solution to the previous design.

This revision is considered to be a design improvement from the previous plan.

The revised plans offer Council a superior design outcome to previous plans and in response to their communicated concerns about development between the house and the street.

Notwithstanding the intentions on LPP2 and LPP3 the applicant has on balance made a sound case for relaxation of the front setback of 9 m to approve this design.

Because the revised design is superior to the previous design; the previous recommendation for Approval subject to Conditions is restated.

Although the introduction of a second crossover is not optimal in terms of impact on the verge streetscape of the Esplanade; it is considered to be a necessary concession to practicality; one warranted only through consideration of the restricted access posed by the topography, the traffic and street parking restriction at this location.

The redesign, if executed with care and attention to detailing of materials and finishes, will provide an acceptable and satisfactory streetscape, an important reinvestment in the refurbishment of a heritage listed house and an example of practical and sympathetic modern design to address heritage and streetscape issues.

Council is recommended to grant approval to this redesign subject to conditions.

OFFICER RECOMMENDATION/S - ITEM NO

Council approves the "Additions and Conservation Works" at 12 The Esplanade, Peppermint Grove, in accordance with revised Plans lodged on July 19 and tabled in Council on July 23 and subject to the following conditions:

- 1. Prior to the lodgement of a Building Permit application for the works, the applicant is to obtain an assessment of the interior modifications by a heritage interiors architect and to provide this assessment to the Shire of Peppermint Grove for information and further advice regarding issue of the Permit.
- 2. Prior to the commencement of works, the applicant shall submit for approval and thereafter implement to the satisfaction of the Shire of Peppermint Grove, a construction management plan detailing:
 - a. How materials and equipment will be delivered and removed from the site;
 - b. How materials and equipment will be stored on the site;
 - c. Parking arrangements for contractors;
 - d. Construction Waste disposal strategy and location of waste disposal bins;
 - e. Details of cranes, large trucks or similar equipment which may block public thoroughfares during construction;
 - f. How risks of wind and/or water born erosion and sedimentation will be minimised during works;
 - g. Other matters likely to impact on surrounding properties.

- 3. The development plans, as dated marked and stamped "Approved", together with any requirements and annotations detailed thereon by the Shire of Peppermint Grove, are the "Approved Plans" as part of this application and shall form part of the development approval issued.
- 4. The development, the subject of this approval shall be substantially commenced within two years of the date of issue of the consent forms and be completed before the conclusion of the third year, whereby all works are to be completed and conditions met.
- 5. All works are to be subsequent to the issue of a Building Permit and shall not be carried out, other than in accordance with this this Planning Approval and consistent with Building Permit certified/approved plans.
- 6. Prior to the issue of a Building Permit, the applicant is to enter into an Agreement with the Shire to undertake to meet all costs associated with the review, redesign and modification of the Esplanade, including traffic control devices, kerbing, landscaping should this additional crossover be approved.
- 7. The proposed second crossover as designed and constructed shall be finished as specified to meet the Shire requirements for traffic and pedestrian safety to the satisfaction of the Shire.

Advice Note:-

- 1. With regard to Conditions which require approval to the satisfaction of the Shire this shall be to a standard as determined by the Chief Executive Officer of the Shire of Peppermint Grove.
- 2. Conditions 6 & 7 will require the applicant to meet the cost of an independent traffic consultants report as well as any costs required to modify road surfaces and traffic devices.

ATTACHMENTS

Revoised Plans.

19.7.2019

ARCHITECTURAL

A0.00 - COVER PAGE
A0.01 - SITE PLAN (DEMOLITION)
A0.02 - SITE PLAN (PROPOSED)
A0.03 - FRONT VERGE PLAN

A101 - LOWER GROUND FLOOR PLAN A102 - GROUND FLOOR PLAN A103 - ROOF PLAN

A2.01 - ELEVATIONS A2.02 - ELEVATIONS A2.03 - VERANDAH DETAILS AND EXTERIOR FINISHES

A3.01 - SECTIONS A3.02 - SECTIONS

A4.01 - PERSPECTIVE IMAGES
A4.02 - PERSPECTIVE IMAGES

A5.01 - OVERSHADOWING DIAGRAMS

SURVEY DRAWINGS

PLAN 8901-01 - SURVEY DRAWINGS

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LAKESIDE
12 THE ESPLANADE, PEPPERNIHT GROVE
ADDITIONES AND CONSERVATION WORKS
BISSACHEDRINGS
HITCHER PRINCES AND TRACE WIND AN

OCIDITALIAN INC.

RECONSTRUCTION

LODGE BIRT INC.

LODGE BIRT INC.

CATHFITTS ATCHITECTS

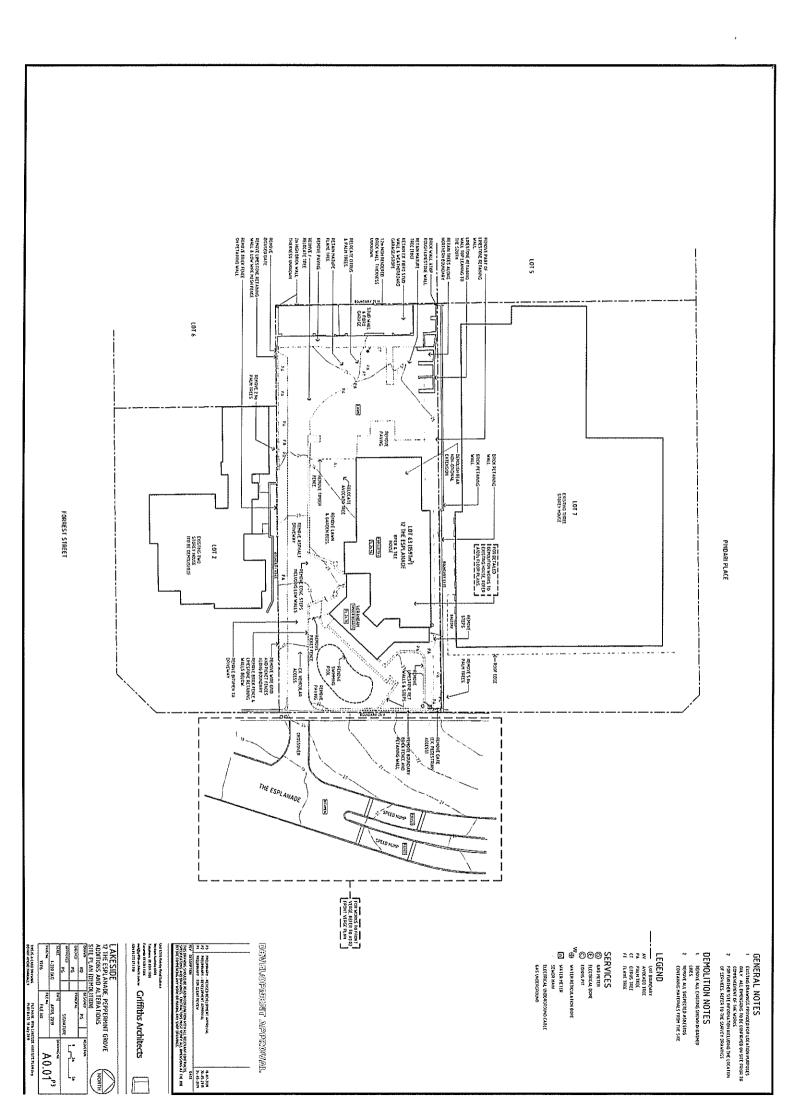
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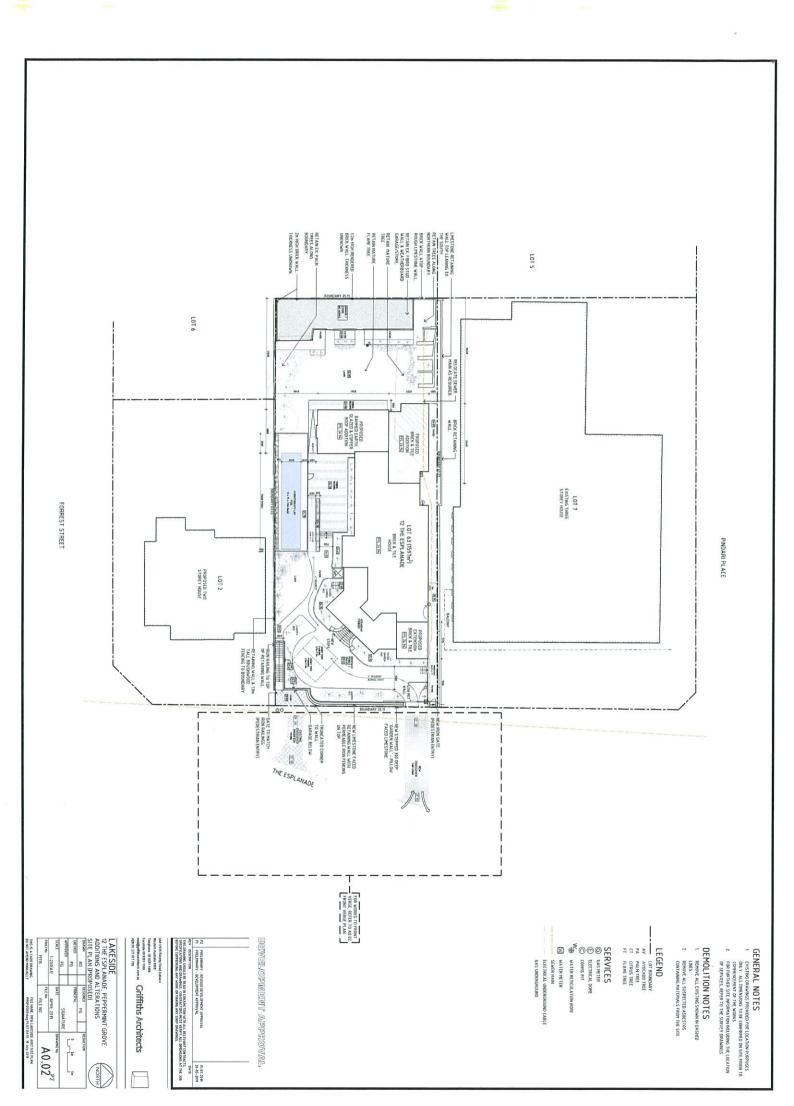
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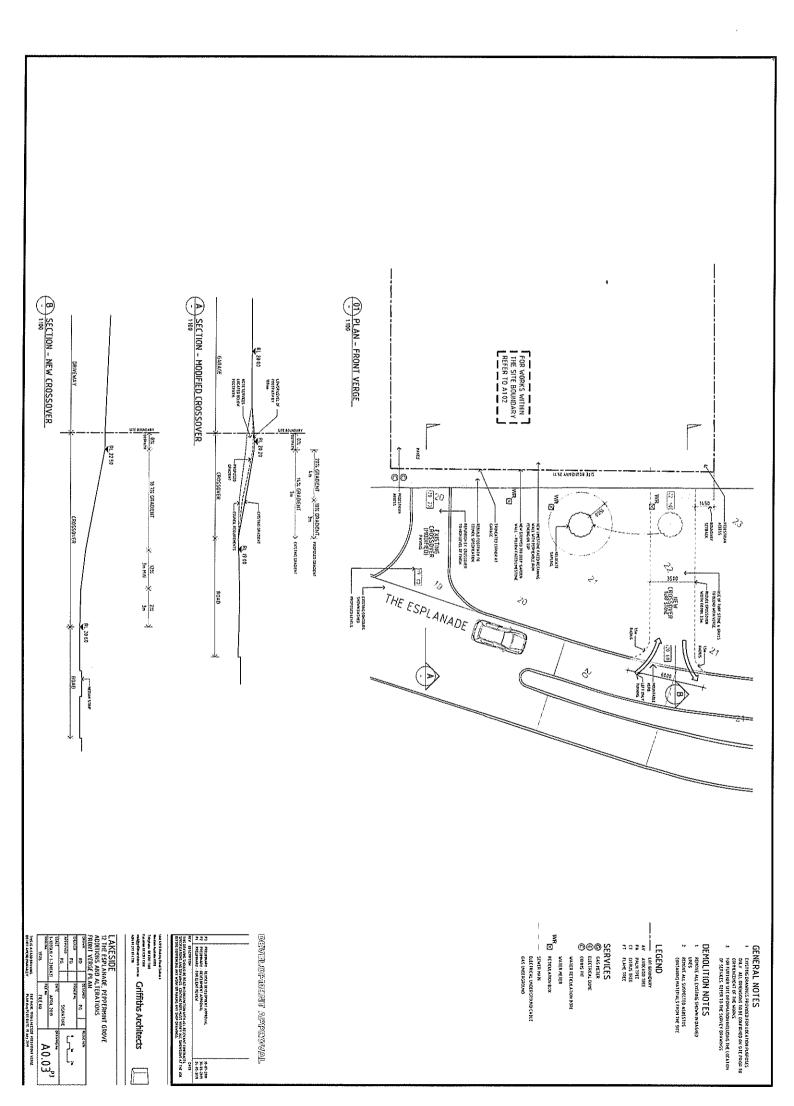
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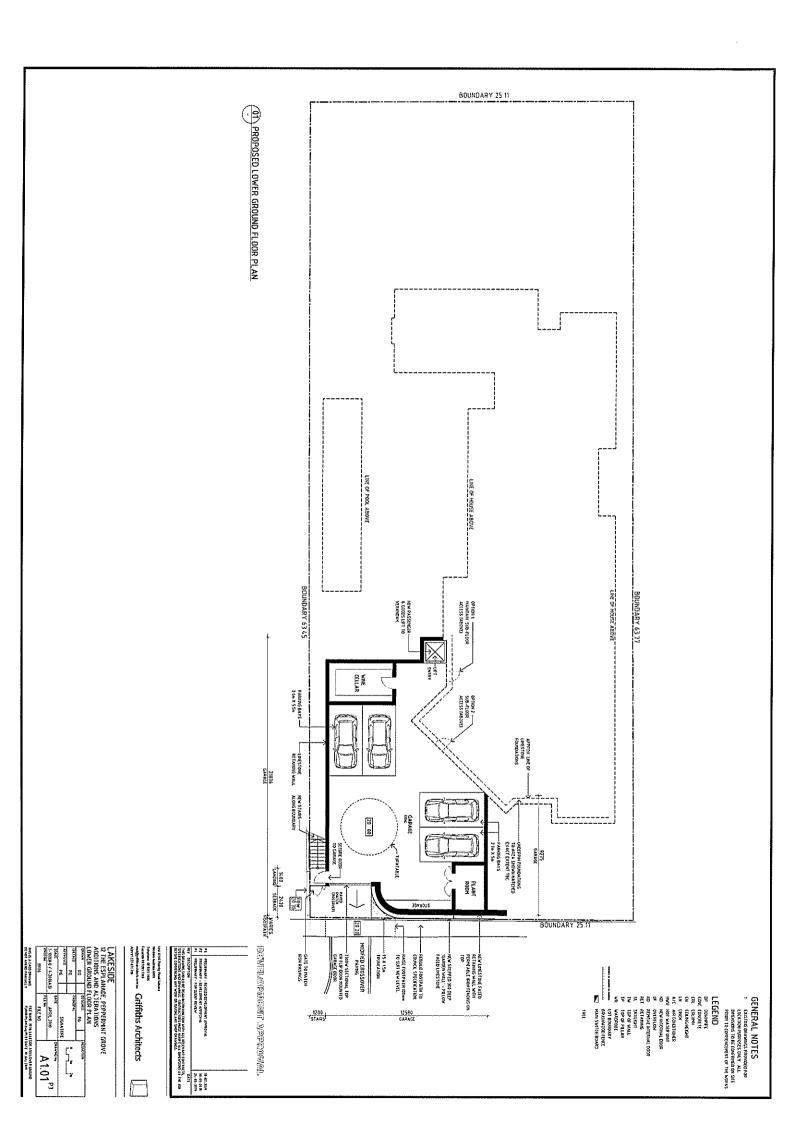
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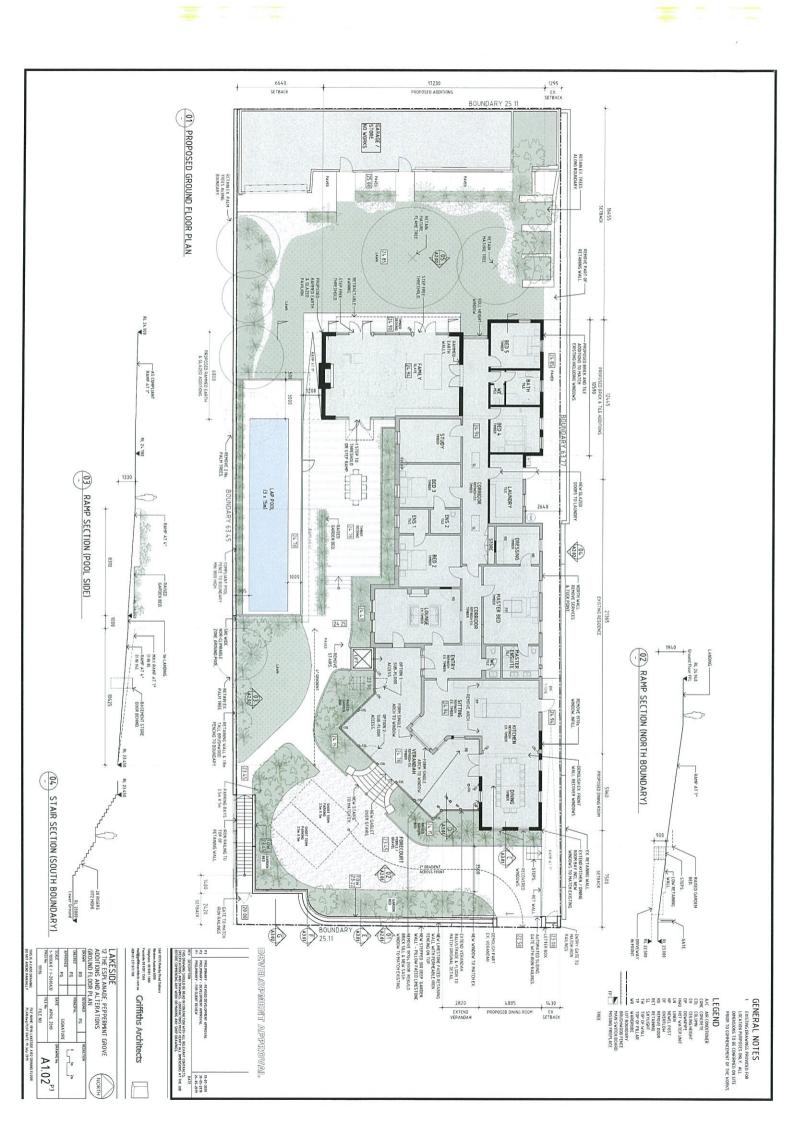
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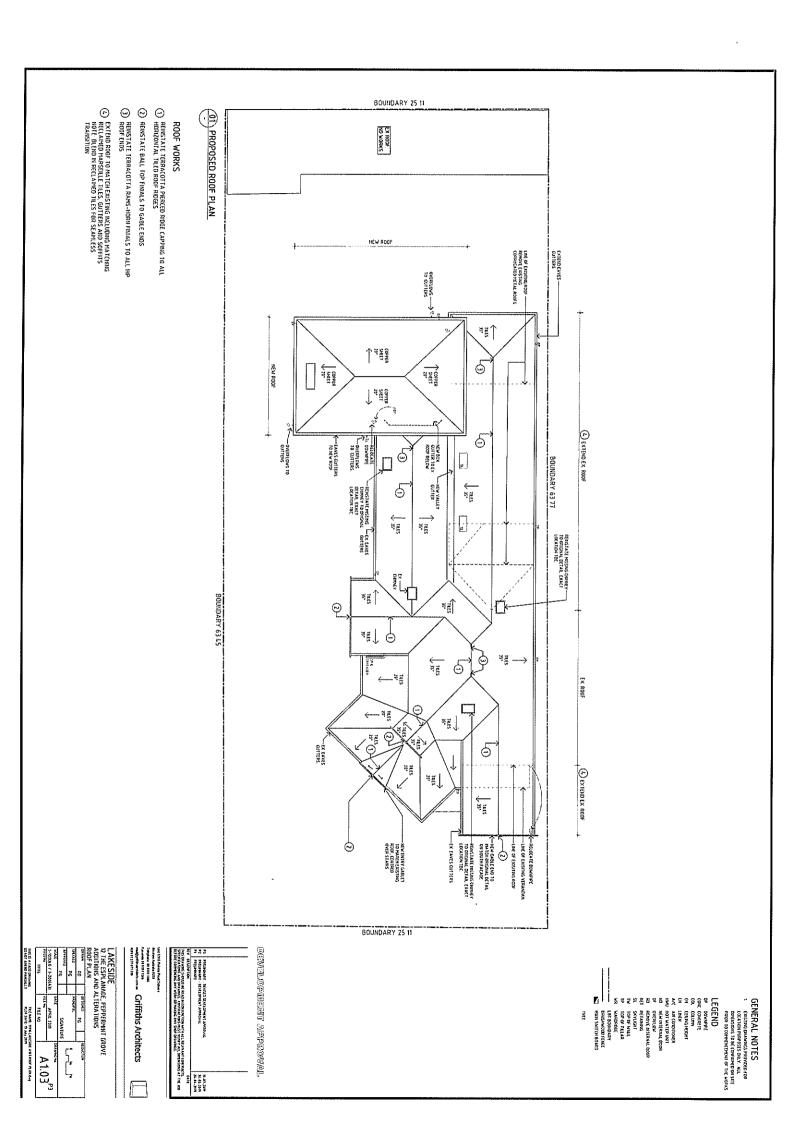


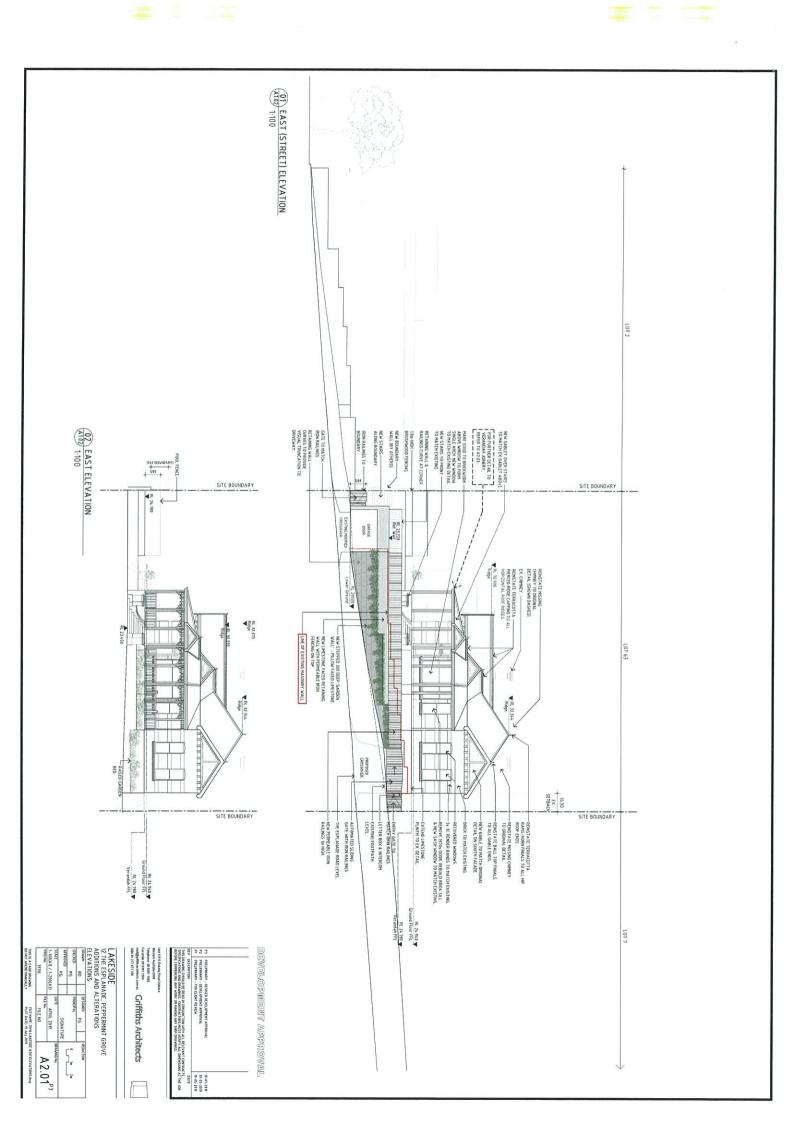


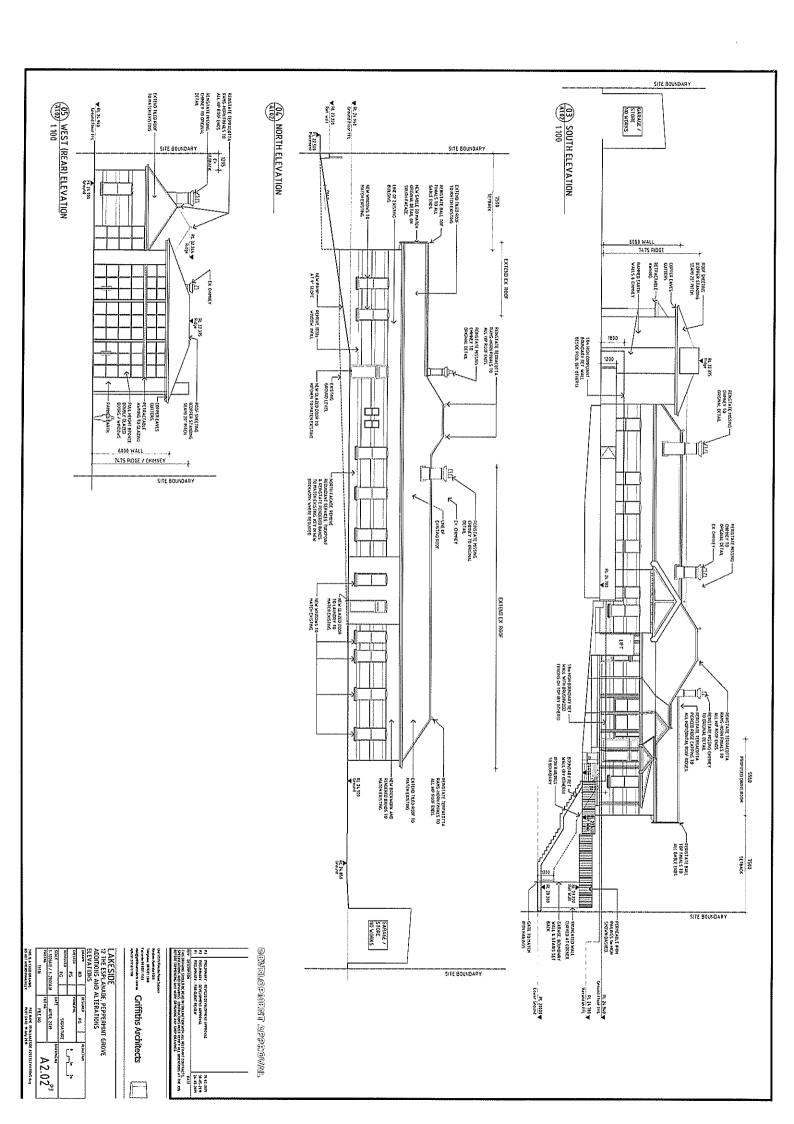
















NEW FRONT BOUNDARY
RETAINING WALL - LIMESTONE
FACED. NEW STEPPED 'GARDEN
WALL' - PILLOW FACED
LIMESTONE

NEW BRICKWORK - EXTERIOR TUCKPOINTED BRICK AND RENDERED BANDS TO MATCH EXISTING.



PERMEABLE FENCING &
GATES - IRON RAILINGS IN
DARK CHARCOAL COLOUR.



ALL TIMBERWORK -MATCH EXISTING - WHITE TO ROOF - TERRACOTTA TILES, FINIALS AND CAPPINGS (RECLAIMED TO MATCH ORIGINAL FINISH).

NEW CROSSOVER - TURF STONE



NEW REAR PAVILION WALLS RAMMED LIMESTONE EARTH







NEW REAR PAVILION ROOF &
FLASHING - STANDING / FLAT
SEAMED COPPER SHEETING.

NEW REAR PAVILION
FENESTRATION - BRONZE
FRAMED DOUBLE GLAZED
WINDOWS & DOORS.

DEVELOPMENT APPROVAL

PRETENSAY - ENTERO DECEMBENT APPROLAT.
 PRETENSAY - ENTERO D

Use 1018 Reprise Presidence Victoria Control Victoria Con

LAKESIDE
12 THE ESPLANDE, PEPPERMINT GROVE
ADDITIONS AND ALTERATIONS
VERANDAH DE TAILS & EXTERNOR FINSHES
SOMM ROLL
ADDITIONS AND ALTERATIONS
OFFICE PROPERTY OF STATEMENT OF APRIL 2019 FLE No. FILE NO A2.03^{P3}

O3 PHOTOGRAPH - EXISTING VERANDAH
- NTS

TYPICAL VERANDAH ELEVATION

AND REPAIR PANELS.

REPAIR EX. TURNED POSTS. REINSTATE TORUS MOULDS. REINSTATE CORNICE HOULDS. 570 (EQ.)

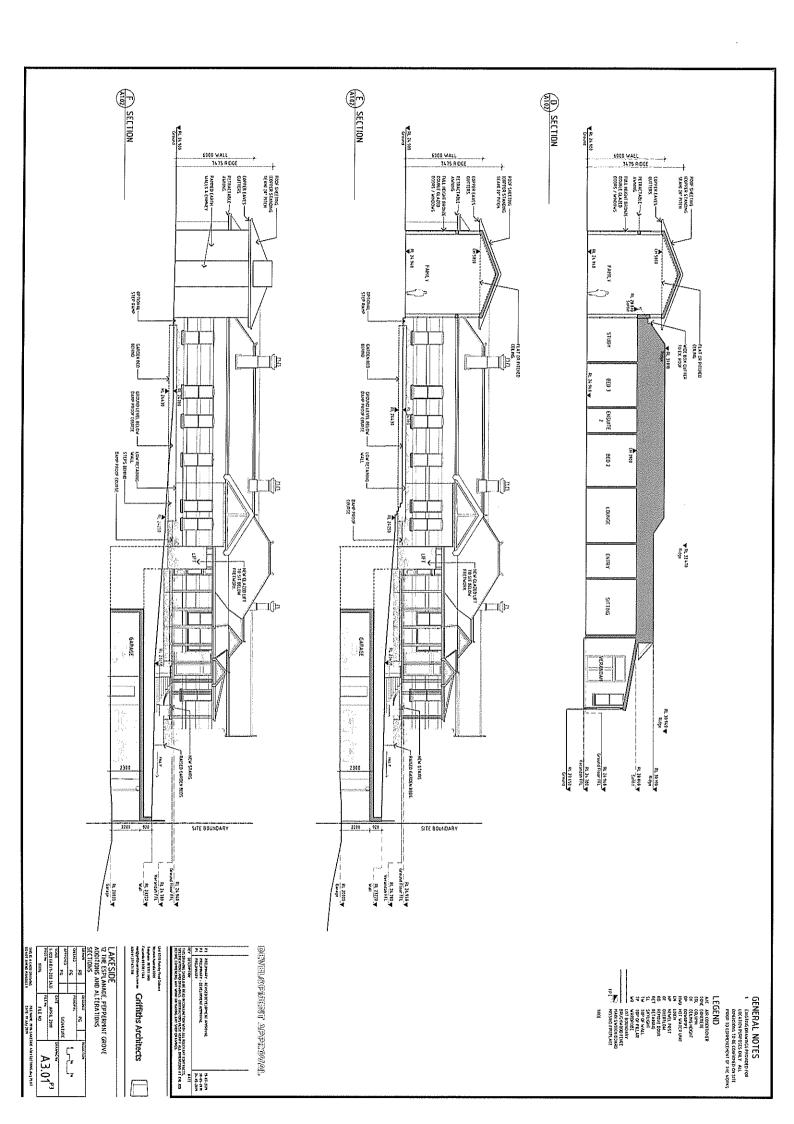
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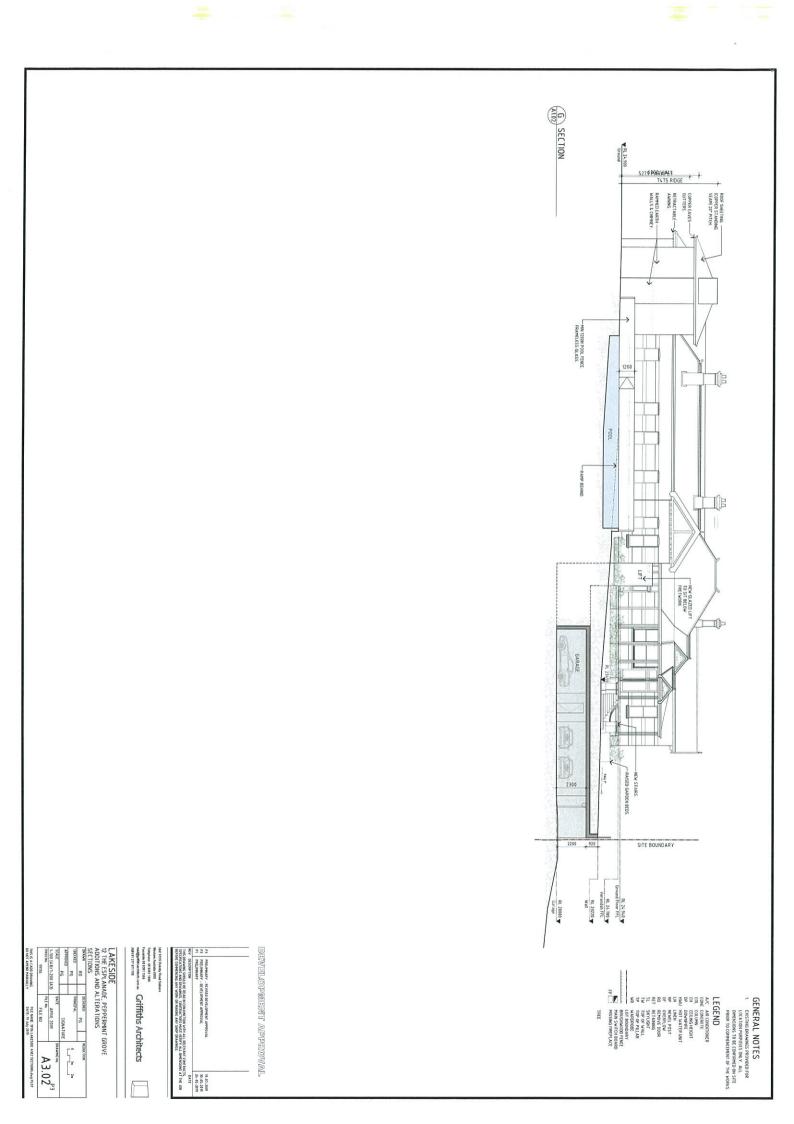
— REINSTATE FRETWORK TO ORIGINAL
DETAIL INCLUDING:

- TOP RAIL
- TURNED SPROLES TO HATCH
BALUSTERS
- FRIEZE RAIL

- EX. BEAH.

-REINSTATE BRACKETS.







PERSPECTIVE PHOTOMONTAGE FROM THE ESPLANADE

DEVELOPMENT APPROVAL

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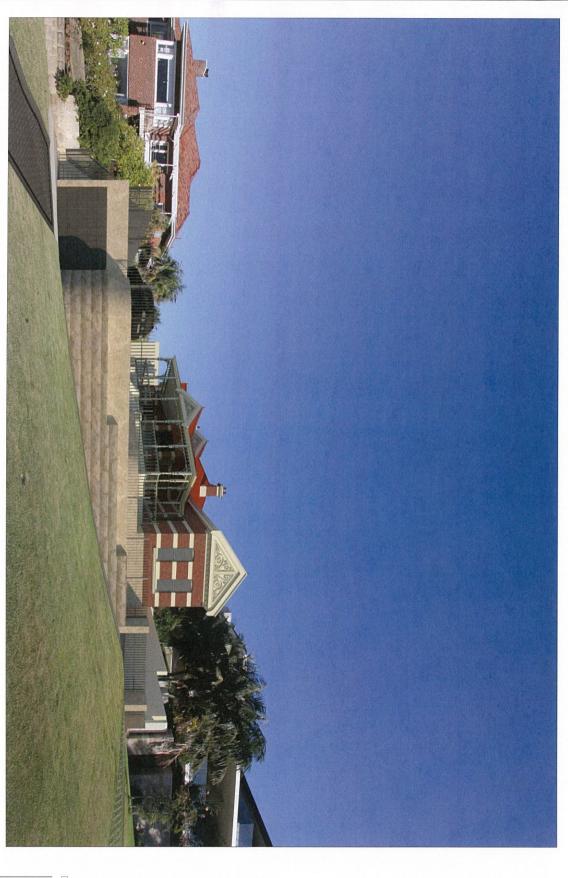
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Griffiths Architects

LAKESIDE
12 THE ESPLANADE, PEPPERMINT GROVE
ADDITIONS AND ALTERATIONS

APRIL 2019 A4.01^{P3}



PERSPECTIVE PHOTOMONTAGE FROM THE ESPLANADE

DEVELOPMENT APPROVAL

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Representation Griffiths Architects

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LAKESIDE
12 THE ESPLANADE, PEPPERMINT GROVE
ADDITIONS AND ALTERATIONS

APRIL 2019
FILE NO

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